

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-07 IO-13 JUSE-00
NSAE-00 SNM-02 TRSE-00 USIA-06 NSC-05 OES-06 OMB-01
AGRE-00 HEW-04 DODE-00 IGA-02 L-03 SP-02 SS-15 H-01
/078 W

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R 180101Z DEC 76
FM AMEMBASSY MEXICO
TO SECSTATE WASHDC 9273
INFO ALL US CONSULATES IN MEXICO VIA POUCH

C O N F I D E N T I A L MEXICO 15913

DEPARTMENT PASS ALL CCINC AGENCIES

E. O. 11652: GDS
TAGS: SNAR MX
SUBJECT: RECOMMENDED NARCOTICS CONTROL STRATEGY, MEXICO

REF: STATE 152578

1. MISSION SUBMITS FOR WASHINGTON APPROVAL THE FOLLOWING
RECOMMENDED NARCOTICS CONTROL STRATEGY FOR MEXICO, AS REQUESTED
IN PARA 3(C) OF REFTTEL, FOR THE PERIOD 1977-1980.

WE WILL CONTINUE TO ADDRESS ANALYSIS OF COUNTRY NARCOTICS
ENVIRONMENT AND HOST GOVERNMENT NARCOTICS CONTRIBUTIONS,
REQUESTED IN PARAS 3(B) AND (F), THROUGH OUR INTELLIGENCE
ANALYSES, REQUESTED IN PARAS 3 (D) AND (E), ARE STILL IN
PREPARATION.

2. PROBLEM: MEXICO PRODUCES SUFFICIENT OPIUM TO OVER-
SUPPLY THE U.S. HEROIN MARKET. MEXICO ALSO HAS A LARGE
NUMBER OF WELL-DEVELOPED TRAFFICKING NETWORKS CAPABLE
OF MARKETING HEROIN IN THE UNITED STATES.

3. GOAL: TO ELIMINATE OPIUM PRODUCTION IN MEXICO, DENYING
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RAY MATERIAL TO HEROIN TRAFFICKERS. TO BREAK UP TRAFFICKING
NETWORKS.

4. CONSTRAINTS:
(A) PAPAVER SOMNIFERUM CAN BE GROWN IN MANY AREAS OF MEXICO
WHOSE CLIMATE PERMITS PRODUCTION ALMOST ALL YEAR.

(B) MUCH OF THE GROWING AREA IS INACCESSIBLE BY ROAD, INHABITED BY PEOPLE WITH NO OTHER CASH CROP.

(C) THE GOVERNMENT OF MEXICO IS MORE CONCERNED WITH MARIJUANA PRODUCTION, PERCEIVING MARIJUANA ABUSE TO BE MORE OF A DOMESTIC PROBLEM THAN OPIATE ABUSE.

(D) TRAFFICKING NETWORKS ARE WELL DEVELOPED, BUT SMALL, SO THAT IF ONE IS SHUT DOWN, OTHERS CAN READILY MOVE IN.

(E) TRAFFICKERS ARE WEALTHY AND FREQUENTLY WELL CONNECTED, PERMITTING THEM TO BUY IMMUNITY USING MONEY OR FAMILY LOYALTIES.

5. STRATEGY: ASSIST THE MEXICAN GOVERNMENT TO ERADICATE THE OPIUM POPPY BEFORE OPIUM CAN BE HARVESTED, REALIZING THAT A CERTAIN PERCENTAGE OF THE CROP WILL ALWAYS ESCAPE DETECTION AND/OR DESTRUCTION. ASSIST THE GOVERNMENT TO BREAK UP MAJOR TRAFFICKING NETWORKS. TO THESE ENDS, THE MISSION WILL WORK ON TWO OBJECTIVES SIMULTANEOUSLY.

6. OBJECTIVE ONE: ASSIST IN GOM POPPY ERADICATION PROGRAM. SUCCESS WILL BE MEASURED BY THE SCARCITY OF UNDESTROYED POPPY PLOTS.

(A) ACTIVITY 1: DEVELOP MULTISPECTRAL PHOTOGRAPHY (MOPSS) AS A VIABLE TACTICAL INSTRUMENT TO PINPOINT POPPY PLOTS FOR DESTRUCTION.

(B) ACTIVITY 2: DEVELOP A POPPY SENSING SYSTEM WHICH WORKS MORE RAPIDLY THAN MOPSS FOR STRATEGIC USE TO IDENTIFY CONCENTRATIONS OF POPPY PLOTS WHEREEVER LOCATED IN MEXICO.

(C) ACTIVITY 3: IMPROVE THE GOM'S VISUAL RECONNAISSANCE CAPABILITY.

(C) ACTIVITY 4: PROVIDE THE GOM THE MANAGEMENT TOOLS NEEDED
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TO RECORD THE IDENTIFICATION AND DESTRUCTION OF POPPY PLOTS.

(E) ACTIVITY 5: ASSIST THE GOM TO USE ITS ERADICATION RESOURCES EFFECTIVELY.

(F) ACTIVITY 6: OBTAIN FROM THE GOM THE RIGHT TO VERIFY POPPY PLOT DESTRUCTION INDEPENDENTLY.

7. OBJECTIVE TWO: ASSIST THE GOM TO NEUTRALIZE MAJOR TRAFFICKING NETWORKS. SUCCESS WILL BE MEASURED BY THE NUMBER OF MEXICAN NETWORK HEADS REMOVED FROM THE TRAFFIC.

(A) ACTIVITY 1: INDUCE THE GOM TO ESTABLISH INDIVIDUAL TASK FORCES TARGETED AGAINST AT LEAST FIVE MAJOR NETWORKS.

(B) ACTIVITY 2: ASSIST THE GOM TO DEVELOP AN INTELLIGENCE UNIT WHOSE SOLE TASK IS TO SUPPORT THE ABOVE TASK FORCES.

(C) ACTIVITY 3: PROVIDE TO THE ABOVE INTELLIGENCE UNIT ALL OF THE USG INFORMATION CONCERNING THE NETWORKS TARGETED AND OBTAIN FROM IT ALL GOM INFORMATION ON THE SAME SUBJECTS.

(D) ACTIVITY 4: WORK WITH THE GOM TO DEVELOP CASES AGAINST THE FIVE TARGETED NETWORKS, CONCENTRATING ALL MISSION ENFOR-

CEMENT RESOURCES AGAINST THESE NETWORKS.

(E) ACTIVITY 5: SIMULTANEOUS WITH THE ABOVE, DEVELOP CASES INDEPENDENTLY ON THE FIVE MAJOR NETWORKS AND PREPARE PRESENTATIONS WHICH, WHEN GIVEN TO THE GOM, WILL BE SO STRONG AS TO COMPEL ACTION.

(EF) ACTIVITY 6: ATTEMPT TO NEGOTIATE A MUTUAL ASSISTANCE TREATY WHICH WILL PERMIT THE EXCHANGE OF INFORMATION, PARTICULARLY BANK ACCOUNT DATA, TO DISRUPT THE FINANCING OF TRAFFICKING NETWORKS THROUGH BOTH THE CIVIL AND CRIMINAL LAWS OF EITHER COUNTRY.

8. DIPLOMATIC SUPPORT: THE GOM IS WELL AWARE OF THE IMPORTANCE WE ATTACH TO EFFECTIVE NARCOTICS CONTROL AND IS EQUALLY AWARE OF THE SANCTIONS THAT COULD BE IMPOSED IF IT DOES NOT COOPERATE. ALL MEMBERS OF THE MISSION WILL, WHEN DEALING WITH THE GOM ON NON-NARCOTICS SUBJECTS, SEEK WAY, WHEN APPROPRIATE, TO KEEP THE NARCOTICS PROGRAM IN THE FOREFRONT OF OUR BILATERAL RELATIONS. IF NARCOTICS CONTROL COOPERATION SHOULD DETERIORATE
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TO AN UNACCEPTABLE LEVEL, THE MISSION WILL RECOMMEND SPECIFIC MEASURES THAT COULD BE TAKEN TO INDUCE NEEDED IMPROVEMENTS.
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Message Attributes

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